## Reporting of Government Deficits and Debt Levels

in accordance with Council Regulation (EC) $\mathrm{N}^{\circ} 479 / 2009$, as amended by Commission Regulation (EU) No 220/2014 and the Statements contained in the Council minutes of $22 / 11 / 1993$

Set of reporting tables revised to comply with Council Regulation (EC) $\mathrm{N}^{\circ} 479 / 2009$, as amended by Commission Regulation (EU) No 220/2014

## Member State: Finland <br> Date: 10/10/2023

DD/MMMYYY
The information is to be provided in the cover page only

Table 1: Reporting of government surplus/deficit and debt levels and provision of associated data.

Tables 2A to 2D: Provision of the data which explain the transition between the national definitions of government balance and the surplus/deficit (B.9) of each government subsector.

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Yellow and grey cells: compulsory detail; green cells: automatic compilation; blue cells: voluntary detail.
Not applicable: M ; Not available: L


Table 1: Reporting of government surplus/ deficit and debt levels and provision of associated data


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## Table 2A: Provision of the data which explain the transition between the public accounts budget balance and the central government surplus/ deficit

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 10/10/2023 | 2019 | 2020 | $\begin{aligned} & \hline \text { Year } \\ & 2021 \end{aligned}$ | 2022 | 2023 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Working balance in central government accounts | -1 646 | -16798 | -8936 | -17365 | -11033 |  |
| Basis of the working balance | mixed | mixed | mixed | mixed | planned |  |
| Financial transactions included in the working balance | -472 | 19 | -678 | -351 | 849 |  |
| Loans, granted (+) | 225 | 212 | 274 | 246 | 197 |  |
| Loans, repayments (-) | -85 | -81 | -141 | -233 | -150 |  |
| Equities, acquisition (+) | 11 | 462 | 14 | 25 | 638 |  |
| Equities, sales (-) | -128 | -28 | -519 | -57 | -574 |  |
| Other financial transactions (+/-) | -495 | -546 | -306 | -332 | 738 |  |
| of which: transactions in debt liabilities (+/-) | 54 | 54 | 54 | 54 | 54 |  |
| of which: net settlements under swap contracts (+/-) | -549 | -601 | -367 | -384 | 684 |  |
| Detail 1 | 0 | 0 | 0 | 0 |  |  |
| Detail 2 | -549 | -601 | -367 | -384 |  | Swap-adjustments |
|  |  |  |  |  |  |  |
| Non-financial transactions not included in the working balance | 43 | 42 | 55 | 68 | 57 |  |
| Detail 1 | 43 | 42 | 55 | 68 |  | Reinvested earnings on FDI and mutual funds |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Difference between interest paid (+) and accrued (D.41)(-) | -425 | -616 | -551 | 1404 | 939 |  |
|  |  |  |  |  |  |  |
| Other accounts receivable (+) | -55 | 679 | 533 | -465 | 1206 |  |
| Detail 1 | 22 | 796 | 825 | -297 |  | Time-adjustments of taxes, subsidies and EU-grants |
| Detail 2 | -77 | -117 | -292 | -168 |  | Other accounts receivable, other |
| Other accounts payable (-) | 83 | 45 | -570 | 2348 | -2 404 |  |
| Detail 1 |  |  | 46 | 31 |  | Change in holiday pay debt |
| Detail 2 |  |  | -256 | -83 |  | Time-adjustments of RRF prefinance inflows |
| Detail 3 |  |  | -360 | 2400 |  | Time-adjustments of current transfers paid for local government |
| Working balance (+/-) of entities not part of central government | M | M | M | M | M |  |
| Net lending (+)/ net borrowing (-) of other central government bodies | -504 | -201 | -468 | -535 | -392 |  |
| Detail 1 | -3890 | -4396 | -4910 | -4721 |  | Initial (before transfers to budget) net lending of other central government units |
| Detail 2 | 3386 | 4195 | 4442 | 4186 |  | Transfers from other central governments units to the budget, net |
|  |  |  |  |  |  |  |
| Other adjustments (+/-) (please detail) | 378 | 3696 | 2388 | 10663 | 1350 |  |
| Detail 1 | -42 | -75 | -76 | -99 |  | Debt cancellation/assumption |
| Detail 2 | 71 | 3748 | 2697 | 10132 |  | The impact of the difference in the recording of deferrable budgetary appropriations |
| Detail 3 | -45 | -24 | -182 | -23 |  | Superdividends (incl. Metsähallitus) and withdrawals of equity |
| Detail 4 | 0 | 0 | 0 | 0 |  | PPP |
| Detail 5 | 23 | 7 | -183 | -410 |  | Other known differences between working balance and B. 9 |
| Detail 6 | 87 | 87 | 83 | 111 |  | Interest revenues of rearranged transactions |
| Detail 7 | 121 | 135 | 72 | 749 |  | Time adjustment of military expenditures |
| Detail 8 | 163 | -182 | -23 | 203 |  | Residual |
| Net lending (+)/ net borrowing (-) (B.9) of central government (S.1311) | -2 599 | -13 134 | -8227 | -4 233 | -9 428 |  |

## ESA 2010 accounts)

(1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other.

Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice

## Table 2B: Provision of the data which explain the transition between the working balance and the state government surplus/deficit


(1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other.

Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice

## Table 2C: Provision of the data which explain the transition between the working balance and the local government surplus/deficit

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 10/10/2023 | 2019 | 2020 | $\begin{aligned} & \text { Year } \\ & 2021 \end{aligned}$ | 2022 | 2023 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Working balance in local government accounts | 2330 | 4710 | 4580 | 4314 |  |  |
| Basis of the working balance | mixed | mixed | mixed | mixed |  |  |
| Financial transactions included in the working balance | M | M | M | M |  |  |
| Loans (+/-) | M | M | M | M |  |  |
| Equities (+/-) | M | M | M | M |  |  |
| Other financial transactions ( $+/$ - | M | M | M | M |  |  |
| of which: transactions in debt liabilities ( $+/$ ) | M | M | M | M |  |  |
| of which: net settlements under swap contracts (+/-) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Non-financial transactions not included in the working balance | -4 294 | -4912 | -4312 | -4312 |  |  |
| Detail 1 | 39 | 34 | 89 | 94 |  | Property income (D.422+D.41) from quasi-corporations classified outside S. 1313 |
| Detail 2 | -4655 | -5 246 | -4743 | -4754 |  | Investments of municipalities and joint municipal authorities not included in the working balance |
| Detail 3 | 25 | 26 | 22 | 49 |  | Capital transfers, net, not included in the working balance |
| Detail 4 | -8 | -7 | -4 | -22 |  | Interest expenditure of financial leases |
| Detail 5 | 261 | 238 | 273 | 261 |  | Aquisitions less disposals of non-produced assets |
| Detail 6 | 44 | 43 | 51 | 60 |  | Reinvested earnings of mutual funds recorded as property income of S. 1313 |
|  |  |  |  |  |  |  |
| Difference between interest paid (+) and accrued (D.41)(-) | M | M | M | M |  |  |
|  |  |  |  |  |  |  |
| Other accounts receivable (+) | 147 | 645 | 298 | -301 |  |  |
| Detail 1 | 147 | 645 | 298 | -301 |  | Time adjustment of taxes and difference due to source |
| Detail 2 |  |  |  |  |  |  |
| Other accounts payable (-) | M | M | M | M |  |  |
| Detail 1 |  |  |  |  |  |  |
| Detail 2 |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| Working balance (+/-) of entities not part of local government | -405 | -412 | -436 | -400 |  |  |
| Net lending (+)/ net borrowing (-) of other local government bodies | -444 | -400 | 27 | -106 |  |  |
| Detail 1 | 40 | 66 | 3 | 3 |  | Net borrowing of the Alland Government, Finnish Association of Municipalities etc. |
| Detail 2 | -484 | -466 | 24 | -109 |  | Net borrowing of other units classified to local government |
|  |  |  |  |  |  |  |
| Other adjustments (+/-) (please detail) | -342 | 263 | -1 022 | 264 |  |  |
| Detail 1 | -153 | -44 | -203 | 44 |  | The effect of revaluation items in the working balance, net |
| Detail 2 | -516 | -467 | -613 | -727 | Realised holding gains relating to disposals of fixed capital and non-produced assets (land) recorded in the working bala |  |
| Detail 3 | 247 | 346 | 239 | 518 | Rents of financial leases included in the working balance |  |
| Detail 4 | 0 | 0 | 0 | 0 | Other known differences between working balance and EDP B. 9 |  |
| Detail 5 | 80 | 428 | -445 | 429 | Residual |  |
| Net lending (+)/ net borrowing (-) (B.9) of local government (S.1313) | -3008 | -106 | -864 | -541 |  |  |
| (ESA 2010 accounts) |  |  |  |  |  |  |

ESA 2010 accounts)
(1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other

Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice

## Table 2D: Provision of the data which explain the transition between the working balance and the social security surplus/ defici


(1) Please indicate accounting basis of the working balance: cash, accrual, mixed, other.

Note: Member States can adapt tables 2A, B, C and D to their national specificity according to the established practice

Table 3A: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level (general government)

(1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases.

| (2) Consolidated within general government. | (4) Including capital uplift |
| :--- | :--- |
| (3) Due to exchange-rate movements. | (5) AF.2, AF.3 and AF.4 at face value. |

Table 3B: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level and the consolidation of debt (central government)

*Please note that the sign convention for net lending/ net borrowing is different from tables 1 and 2.

[^1](4) Including capital uplift
(5) AF.2, AF. 3 and AF. 4 at face value.

Table 3C: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level and the consolidation of debt (state government)


[^2](4) Including capital uplif
(5) AF.2, AF. 3 and AF. 4 at face value.

Table 3D: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level and the consolidation of debt (local government)

| Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 10/10/2023 | Year |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2019 | 2020 | 2021 | 2022 |  |
| Net lending (-)/ net borrowing (+) (B.9) of local government (S.1313)* | 3008 | 106 | 864 | 541 |  |
| Net acquisition (+) of financial assets ${ }^{(2)}$ | 574 | 2938 | 1008 | 2966 |  |
| Currency and deposits (F.2) | 40 | 1387 | -685 | 2238 |  |
| Debt securities (F.3) | 47 | -116 | -42 | -48 |  |
| Loans (F.4) | 578 | 574 | 780 | 925 |  |
| Increase (+) | 1050 | 816 | 1074 | 1415 |  |
| Reduction (-) | -472 | -242 | -294 | -490 |  |
| Short term loans (F.41), net | 0 | 0 | 0 | 0 |  |
| Long-term loans (F.42) | 578 | 574 | 780 | 925 |  |
| Increase (+) | 1050 | 816 | 1074 | 1415 |  |
| Reduction (-) | -472 | -242 | -294 | -490 |  |
| Equity and investment fund shares/units (F.5) | -218 | 510 | 552 | 42 |  |
| Portfolio investments, net ${ }^{(2)}$ | 158 | 310 | 537 | -165 |  |
| Equity and investment fund shares/units other than portfolio investments | -376 | 200 | 15 | 207 |  |
| Increase (+) | 0 | 200 | 15 | 207 |  |
| Reduction (-) | -376 | 0 | 0 | 0 |  |
| Financial derivatives (F.71) | L | L | -63 | -49 |  |
| Other accounts receivable (F.8) | 132 | 569 | 484 | -131 |  |
| Other financial assets (F.1, F.6) | -5 | 14 | -18 | -11 |  |
| Adjustments ${ }^{(2)}$ |  |  |  |  |  |
|  | 4 | -614 | -700 | -2 466 |  |
| Net incurrence (-) of liabilities in financial derivatives (F.71) | L | L | L | L |  |
| Net incurrence (-) of other accounts payable (F.8) | 65 | -629 | -691 | -2 662 |  |
| Net incurrence (-) of other liabilities (F.1, F.5, F. 6 and F.72) | 0 | 0 | 0 | 0 |  |
|  |  |  |  |  |  |
| Issuances above(-)/below(+) nominal value | 0 | 0 | 0 | 0 |  |
| Difference between interest (D.41) accrued (-) and paid ${ }^{(4)}(+)$ | -30 | -26 | -39 | -51 |  |
| Redemptions/repurchase of debt above(+)/below(-) nominal value | 0 | 0 | 0 | 0 |  |
|  |  |  |  |  |  |
| Appreciation( + //depreciation(-) $)^{(3)}$ of foreign-currency debt ${ }^{(5)}$ | -32 | 33 | 26 | 0 |  |
| Changes in sector classification (K.61) ${ }^{(5)}(+/-)$ | 1 | 8 | 4 | 0 |  |
| Other volume changes in financial liabilities (K.3, K.4, K. $)^{(5)}(-)$ | 0 | 0 | 0 | 247 |  |
| Statistical discrepancies |  |  |  |  |  |
|  | -291 | -448 | -159 | 693 |  |
| Difference between capital and financial accounts (B.9-B.9f) | -291 | -448 | -159 | 693 |  |
| Other statistical discrepancies ( $+/$ ) | 0 | 0 | 0 | 0 |  |
| Change in local government (S.1313) consolidated gross debt ${ }^{(1,2)}$ | 3295 | 1982 | 1013 | 1734 |  |
| Local government contribution to general government debt (a=b-c) ${ }^{(5)}$ | 29492 | 31420 | 32452 | 34194 |  |
| Local government gross debt (level) (b) $\mathrm{cha}^{\text {a }}$ | 29683 | 31665 | 32678 | 34412 |  |
| Local government holdings of other subsectors debt (level) (c) ${ }^{\text {m }}$ | 191 | 245 | 226 | 218 |  |
| *Please note that the sign convention for net lending/ net borrowing is different from tables 1 and 2. |  |  |  |  |  |
| (1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases. <br> (2) Consolidated within local government. <br> (3) Due to exchange-rate movements. |  |  | (4) Including capital uplift <br> (5) AF.2, AF. 3 and AF. 4 at face value. |  |  |

Table 3E: Provision of the data which explain the contributions of the surplus/ deficit and the other relevant factors to the variation in the debt level and the consolidation of debt (social security funds)


## *Please note that the sign convention for net lending/ net borrowing is different from tables 1 and 2 .

(1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases
(2) Consolidated within social security
(3) Due to exchange-rate movements.
(4) Including capital uplift
(5) AF.2, AF. 3 and AF. 4 at face value

Table 4: Provision of other data in accordance with the statements contained in the Council minutes of 22/11/1993.

|  | Member State: Finland <br> Data are in ...(millions of units of national currency) <br> Date: 10/10/2023 | 2019 final | $\begin{gathered} 2020 \\ \text { final } \end{gathered}$ | $\begin{gathered} \text { Year } \\ 2021 \\ \text { half-finalized } \end{gathered}$ | 2022 half-finalized | 2023 forecast |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Statement |  |  |  |  |  |  |
| Number |  |  |  |  |  |  |
|  | Trade credits and advances (AF.81 L) | 4495 | 4974 | 5637 | 7059 | L |

3

Data:
Institutional characteristics.


4 In case of substantial differences between the face value and the present value of government debt, please provide information on
i) the extent of these differences:
ii) the reasons for these differences:


| 241095 | 241922 | 254840 | 270923 | 282481 |
| :--- | :--- | :--- | :--- | :--- |

(1) Please indicate status of data: estimated, half-finalized, final.
(2) Data to be provided in particular when GNI is substantially greater than GDP.


[^0]:    (1) Please indicate status of data: estimated, half-finalized, final.

[^1]:    (1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases.
    (2) Consolidated within central government.
    (2) Due to exchange-rate movements.

[^2]:    (1) A positive entry in this row means that nominal debt increases, a negative entry that nominal debt decreases.
    (2) Consolidated within state government
    (3) Due to exchange-rate movements.

